

# The Audit Findings for Kent Superannuation Fund

Year ended 31 March 2013

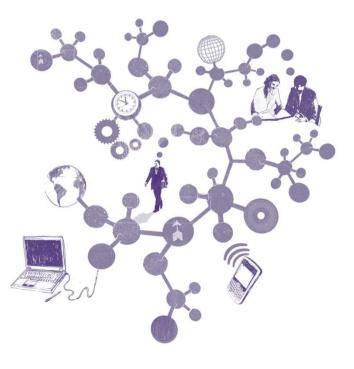
July 2013

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The contents of this report relate only to those matters which came to our attention during the conduct of our normal audit procedures which are designed primarily for the purpose of expressing our opinion on the financial statements. Our audit is not designed to test all internal controls or identify all areas of control weakness. However, where, as part of our testing, we identify any control weaknesses, we will report these to you. In consequence, our work cannot be relied upon to disclose defalcations or other irregularities, or to include all possible improvements in internal control that a more extensive special examination might identify.

We do not accept any responsibility for any loss occasioned to any third party acting, or refraining from acting on the basis of the content of this report, as this report was not prepared for, nor intended for, any other purpose.

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# **Section 1:** Executive summary

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### Executive summary

#### **Purpose of this report**

This report highlights the key issues arising from the audit of the Kent Superannuation Fund ('the Fund') financial statements for the year ended 31 March 2013. It is also used to report our audit findings to management and those charged with governance in accordance with the requirements of International Standard on Auditing (UK & Ireland) 260.

Under the Audit Commission's Code of Audit Practice we are required to report whether, in our opinion, the Fund's financial statements present a true and fair view of the financial position, the financial transactions of the fund during the year and that they have been properly prepared in accordance with the Code of Practice on Local Authority Accounting.

#### Introduction

We received draft financial statements on 7 June and commenced the audit on site on 17 June, in accordance with the dates agreed with management.

We have not altered or changed our audit approach, which we communicated to you in our Audit Plan dated 11 March 2013.

Our audit is substantially complete, although we are finalising our procedures in the following areas:

- obtaining and reviewing the final version of the financial statements
- · obtaining and reviewing the management letter of representation
- updating our post balance sheet events review to the date of signing the opinion.

#### Key audit and financial reporting issues Financial statements opinion

We did not identify any adjustments on audit which affect the Fund's reported financial position. The draft financial statements recorded net assets at 31 March 2013 of £3,813 million, and this remains the same in the audited financial statements. However ,we highlighted a number of adjustments to disclosures during the audit to enhance the presentation of the financial statements.

We anticipate providing an unqualified opinion on the Fund's financial statements after completion of our final audit procedures..

The key messages arising from our audit of the Fund's financial statements are:

- the financial statements provided for audit were complete and compiled in accordance with the CIPFA Code of Practice for Local Authority Accounting
- the Fund produced good working papers to support the financial statements and a timely response to audit queries
- no amendments were required to the prime financial statements on audit
- management agreed to amend the financial statements for all recommended disclosure changes.

#### Acknowledgement

We would like to take this opportunity to record our appreciation for the assistance provided by the finance team and other staff during our audit.

Grant Thornton UK LLP July 2013

### Section 2: Audit findings

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# Overview of audit findings

In this section we present our findings in respect of matters and risks identified at the planning stage of the audit and additional matters that arose during the course of our work.

#### **Changes to Audit Plan**

We have not had to alter or change our Audit Plan as previously communicated to you on 11 April 2013.

Account	Transaction Cycle	Material misstatement risk?	Description of Risk	Change to the audit plan	Significant audit findings?
Contributions receivable	Scheme Contributions	Other	Recorded contributions not correct	No	None
Transfers in	Transfers in to the scheme	Remote		No	None
Pensions payable – lump sums and on retirement	Benefit payments	Other	Benefits improperly computed/claims liability understated	No	None
Payments to and on account of leavers	Benefit payments	Other	Transfers improperly computed/liability understated	No	None
Administrative expenses	Administrative expenses	N/A		No	None
Investment income	Investments	Other	Investment activity not valid – income not complete	No	None

Account	Transactio n Cycle	Material misstatement risk?	Description of Risk	Change to the audit plan	Significant audit findings?
Profit and loss on disposal of investments and changes in value of investments	Investments	Other	Investment activity not valid- investments not valued at fair value	No	None
Taxes on income	Investments	N/A		No	None
Investment management expenses	Investments	Remote		No	None
Investments	Investments	Other	Investments not valid	No	None
Current assets	Scheme Contributions , investments and cash	N/A		No	None
Current liabilities	Benefit payments, investments	N/A		No	None

We set out on the following pages the work we have performed and findings arising from our work in respect of the audit risks we identified in our audit plan, presented to the Governance and Audit Committee on 11 April 2013. We also set out the adjustments to the financial statements from our audit work and our findings in respect of internal controls.

#### **Audit opinion**

We anticipate that we will provide the Fund with an unmodified opinion. Our draft audit opinion is set out in Appendix B.

# Audit findings against significant risks

"Significant risks often relate to significant non-routine transactions and judgmental matters. Non-routine transactions are transactions that are unusual, either due to size or nature, and that therefore occur infrequently. Judgmental matters may include the development of accounting estimates for which there is significant measurement uncertainty" (ISA 315).

In this section we detail our response to the significant risks of material misstatement which we identified in the Audit Plan. As we noted in our plan, there are two presumed significant risks which are applicable to all audits under auditing standards.

	Risks identified in our audit plan	Work completed	Assurance gained and issues arising
1.	Management override of controls Under ISA 240 there is a presumed risk of management over-ride of controls	<ul> <li>review of accounting estimates, judgements and decisions made by management</li> <li>testing of journals entries</li> <li>review of unusual significant transactions</li> </ul>	Our audit work has not identified any evidence of management override of controls. In particular, we did not identify any issued from our review of journal controls and testing of journal entries. We set out later in this section of the report our work and findings on key accounting estimates and judgements.

# Audit findings against other risks

In this section we detail our response to the other risks of material misstatement which we identified in the Audit Plan. Recommendations, together with management responses are attached at appendix A.

Transaction cycle	Description of risk	Work completed	Assurance gained & issues arising
Investments	Investments not valid Investments activity not valid Fair value measurement not correct	<ul> <li>We reconciled investments between information provided by the fund managers, the custodian and the Superannuation Fund's own records.</li> <li>We selected a sample of the individual investments held by the Fund at the year end and tested the valuation of the sample by agreeing prices to third party sources where published (quoted investments) or by review of the valuation methodology used to ensure it represents fair value (unquoted investments).</li> <li>We confirmed the existence of investments directly with independent custodians and/or fund managers.</li> <li>We tested a sample of sales and purchases during the year back to detailed information provided by the custodian and fund managers.</li> <li>We reviewed the Fund's compliance with its Statement of Investment Principles.</li> </ul>	<ul> <li>Our audit work confirmed that the investment values, classifications and movements in the Net Assets Statement and supporting notes are not materially misstated.</li> <li>We identified one immaterial misclassification in the analysis of fixed interest securities in Note 14 (which also affected the currency exposure disclosures in Note 17) and one immaterial misclassification of investments in Note 17. Both the Fund and the audit team identified these issues and the financial statements have been amended to correct the misclassifications.</li> <li>During our review of the Fund's compliance with its Statement of Investment Principles, we noted two issues which the Fund needs to consider:</li> <li>the Statement of Investment Principles states that all Fund managers should attend the Superannuation Fund Committee at least once a year. We identified one fund manager who did not attend the committee in 2012/13.</li> <li>the Statement of Investment Principles includes agreed benchmark holdings for the different types of investments, with an allowable two per cent tolerance. The Principles specify that any variances from the specified tolerances should be formally considered and agreed by the Superannuation Fund Committee at their next meeting. We noted that the tolerances were exceeded at both 31 December 2012 and 31 March 2013 for several investment classes, but the March committee minutes do not clearly document the decisions made by the committee in this respect.</li> <li>We have asked the Fund to fully disclose these two issues in the 2012/13 Superannuation Fund Annual Report.</li> </ul>

# Audit findings against other risks

In this section we detail our response to the other risks of material misstatement which we identified in the Audit Plan. Recommendations, together with management responses are attached at appendix A.

Transaction cycle	Description of risk	Work completed	Assurance gained & issues arising
Benefit Payments	Benefits improperly computed/claims liability understated	<ul> <li>We reviewed controls around benefit payments to ensure key controls over new starters, leavers, deferrals, changes of circumstances and new pensioners were operating effectively.</li> <li>We selected a sample of individual transfers, pensions in payment (new and existing) and lump sum benefits and tested them by reference to the benefit calculations on the respective member file.</li> </ul>	Our testing confirmed that key controls over benefit payments are operating as designed. Our audit work confirmed that benefits payments and payments on account of leavers are not materially misstated. We did not identify any issues or amendments to benefit payments in the financial statements as a result of our audit procedures.
Contributions	Recorded contributions not correct	<ul> <li>We reviewed controls used by the Fund to ensure it all expected contributions from member bodies.</li> <li>We select a sample of contributions and confirmed that they had been correctly calculated.</li> <li>We rationalised contributions received with reference to changes in contributor numbers and average pay.</li> </ul>	Our testing confirmed that key controls over contributions are operating as designed. Our audit work confirmed that contributions receivable are not materially misstated. We did not identify any issues or amendments to contributions in the financial statements as a result of our audit procedures. In the financial statements the employee contributions receivable in 2012/13 decreased by 2.8%, whereas contributing member numbers increase by 2.7%. The reason for this mismatch was unclear from working papers provided. Further follow up work was carried out and this provided an explanation for these trends that helped confirm the validity of both figures. Contributions receivable has fallen in 2012/13, despite increases in the number of contributing members, because the average contribution rate per member has reduced.

### Accounting policies, estimates & judgements

In this section we report on our consideration of accounting policies, in particular revenue recognition policies, and key estimates and judgements made and included with the Fund's financial statements.

Accounting area	Summary of policy	Comments	Assessment
Revenue recognition	<ul> <li>Income to the Fund is accounted for on an accruals basis.</li> </ul>	<ul> <li>The Fund's accounting policies are appropriate under IAS 18 Revenue and the Code of Practice on Local Authority Accounting.</li> <li>Accounting policies are adequately disclosed in the financial statements.</li> </ul>	
Other accounting policies	• The Fund's accounting policies are in accordance with the requirements of the Code of Practice on Local Authority Accounting	• We have reviewed the Fund's accounting policies against the requirements of the Code of Practice on Local Authority Accounting. The Fund's accounting policies comply with the Code	
Judgements and estimates	<ul> <li>Key estimates and judgements include;</li> <li>Actuarial present value of promised retirement benefits</li> <li>investment valuation of private equity</li> </ul>	<ul> <li>The policies adopted for accounting estimates are appropriate under the Fund's accounting framework</li> <li>Our testing indicates that estimates included in the financial statements have been calculated based on reasonable judgements and assumptions. Estimates are calculated based on the best available information.</li> <li>The level of judgement required by the Fund is low . Estimates used are generally supported by adequate working papers.</li> <li>Disclosure of accounting policies in the financial statements is in line with the recommended disclosures .</li> </ul>	

Assessment

• Marginal accounting policy which could potentially attract attention from regulators

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### Misclassifications & disclosure changes

We noted a couple of non trivial disclosure errors only in the notes to the financial statements during the audit. The table below provides details. No adjustments are required to the Fund revenue account or the net assets statement.

All the amendments identified during the audit have been discussed and agreed with management and included within the final financial statements. There are no unadjusted misstatements.

				Impact on the financial statements
1	Disclosure	(2,261)	Note 14 - Fixed Interest – UK Corporate	The Fund misclassified the disclosure of classes of assets in Note 14 and related notes. There was no impact on the primary
2	Disclosure	43,034	Note 14 - Fixed Interest – Overseas Sovereign	financial statements and the net effect is zero. Note 14 has been amended to correct the classification error
3	Disclosure	(40,773)	Note 14 - Fixed Interest – Overseas Corporate	
4	Disclosure	43,034	Note 18 - Financial Instruments Currency Exposure	Note 18 has been amended to incorporate the correction to the value of overseas sovereign investments in note 14 (highlighted above).
5	Disclosure	£9,372	Notes 17a, c and d Financial Instruments	Other investment balances have been reclassified from loans and receivables to designated as fair value through profit and loss in
6	Disclosure	(1,610)	Notes 17a, c and d Financial Instruments	notes 17a, 17c and 17d. The 2011/12 comparatives have also been reclassified for consistency (£6,694k and -£173k).
				In notes 17c and 17d the entries for loans and receivables and financial liabilities at amortised cost have been removed as these notes should only include financial instruments valued at fair value.

During the audit we also identified a number of narrative presentation and disclosure issues in the financial statements and recommended additional disclosures to enhance the presentation of the financial statements. All amended disclosures have been agreed and applied by the Fund.

### Internal controls

The purpose of an audit is to express an opinion on the financial statements.

Our audit included consideration of internal control relevant to the preparation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of internal control.

We have not identified any significant weaknesses in internal controls for our work. However, if we had performed more extensive procedures on internal control, we might have identified some deficiencies to be reported.

The matters reported in this report are limited to those deficiencies that we have identified during the course of our audit and that we have concluded are of sufficient importance to merit being reported to you in accordance with auditing standards.

### Other communication requirements

We set out below details of other matters which we, as auditors, are required by auditing standards to communicate to those charged with governance.

	Issue	Commentary
1.	Matters in relation to fraud	• We have not been made aware of any incidents of fraud. No issues have been identified during the course of our audit procedures.
2.	Matters in relation to laws and regulations	• We have not identified any significant incidences of non-compliance with relevant laws and regulations, but have recommended a couple of enhancements to improve documented compliance with the Fund's Statement of Investment Principles (see above).
3.	Written representations	• A standard letter of representation has been requested from the Fund and is included on the committee agenda.
4.	Disclosures	• Our review confirmed that the financial statements were prepared in accordance with the CIPFA Code of Practice for Local Authority Accounting. During the audit we suggested a number of enhancements to disclosures in the financial statements, which the Fund has implemented.
5.	Matters in relation to related parties	• We are not aware of any related party transactions which have not been disclosed in the financial statements.
6.	Going concern	• Our work has not identified any reason to challenge the Fund's decision to prepare the financial statements on a going concern basis.

### Section 3: Fees, non audit services and independence

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### Fees, non audit services and independence

We confirm below our final fees charged for the audit.

#### Fees

	Per Audit plan £	Actual fees £
Fund audit	30,568	30,568
Total audit fees	30,568	30,568

#### Fees for other services

Service	Fees £
None	Nil

#### **Independence and ethics**

We confirm that there are no significant facts or matters that impact on our independence as auditors that we are required or wish to draw to your attention. We have complied with the Auditing Practices Board's Ethical Standards and therefore we confirm that we are independent and are able to express an objective opinion on the financial statements.

We confirm that we have implemented policies and procedures to meet the requirements of the Auditing Practices Board's Ethical Standards.

### Section 5: Future developments

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# Future developments relevant to your Fund and the audit

Political	Environmental	Social	Technologica						
Developments relevant to the next financial year									
<b>1. Financial reporting</b> No significant emerging issues effecting the Pension Fund expected for the year ending 31 March 2013.	2. Legislation The Pensions Act 2008 requires employers to automatically enrol eligible employees onto the Local Government Pension Scheme. Employees not wishing to participate must opt-out of membership following enrolment.	3. Actuarial valuation at 31 March 2013 A full actuarial valuation of the Pension Fund is undertaken ever three years. The next full valuation will be undertaken as at 31 March 2013. This valuation will determine the funding position (the extent to which fund assets will meet accrued pension liabilities) and determine future employer contribution rates.	4. Other issues The Pensions Regulator, Financial Conduct Authority and HMRC continue to commit resources to combat pension liberation schemes. More guidance and potential changes to HMRC registration of new schemes is likely.						
	$\checkmark$	$\checkmark$	$\checkmark$						
Developments relevant to future periods									
1. Financial reporting	2. Legislation	3. Actuarial valuation	4. Other issues						
CIPFA/LASAAC are currently considering developments to the 2014/15 Code in respect of IFRS 13 Fair Value Measurement which may impact on valuation and disclosures required in the financial statements. Whilst the Fund's financial statements are prepared under the Code, which is based on IAS 26, it also draws on the Pensions SORP in some areas. PRAG has formed a working party to update the Pensions SORP. An updated SORP is not expected until 2014.	Under the Local Government Pension Scheme (LGPS 2014) proposals, pensions will be calculated on Career Average Revalued Earnings (CARE) rather than a final salary basis from 1 April 2014. Changes to the pensions administration systems will be required. Funds need to be liaising with software suppliers now to ensure their administration systems can successfully process benefit payments under both the old and new schemes from 1 April 2014.	Following the 31 March 2013 actuarial valuation all employers will need to consider the level of additional employer deficit contributions required and how to fund them.	PRAG has recently released a discussion paper on the valuation of insurance policies, and specifically the option to value buy-in policies at £nil if effective discharge of liabilities has occurred. The discussion paper recommended that such policies are always valued, not recorded at £nil, and this may come through in the revised SORP in due course.						

### Section 5: Communication of audit matters

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# Communication of audit matters to those charged with governance

International Standards on Auditing (ISA) 260, as well as other ISAs, prescribe matters which we are required to communicate with those charged with governance, and which	Our communication plan	Audit Plan	Audit Findings
we set out in the table opposite. The Audit Plan outlined our audit strategy and plan to deliver the audit, while this Audit Findings report presents the key issues and other matters arising from the audit, together	Respective responsibilities of auditor and management/those charged with governance	~	
with an explanation as to how these have been resolved.	Overview of the planned scope and timing of the audit. Form, timing and expected general content of communications	~	
<b>Respective responsibilities</b> The Audit Findings Report has been prepared in the context of the Statement of	Views about the qualitative aspects of the entity's accounting and financial reporting practices, significant matters and issues arising during the audit and written representations that have been sought		~
Responsibilities of Auditors and Audited Bodies issued by the Audit Commission (www.audit-commission.gov.uk).	Confirmation of independence and objectivity	~	✓
We have been appointed as the Fund's independent external auditors by the Audit Commission, the body responsible for appointing external auditors to local public bodies in England. As external auditors, we have a broad remit covering finance and governance matters.	A statement that we have complied with relevant ethical requirements regarding independence, relationships and other matters which might be thought to bear on independence.	*	~
Our annual work programme is set in accordance with the Code of Audit Practice ('the Code') issued by the Audit Commission and includes nationally prescribed and locally	Details of non-audit work performed by Grant Thornton UK LLP and network firms, together with fees charged		
determined work. Our work considers the Fund's key risks when reaching our	Details of safeguards applied to threats to independence		
conclusions under the Code.	Material weaknesses in internal control identified during the audit		✓
It is the responsibility of the Fund to ensure that proper arrangements are in place for the conduct of its business, and that public money is safeguarded and properly accounted for. We have considered how the Fund is fulfilling these responsibilities.	Identification or suspicion of fraud involving management and/or others which results in material misstatement of the financial statements		✓
	Compliance with laws and regulations		✓
	Expected unmodified auditor's report		✓
	Uncorrected misstatements		✓
	Significant matters arising in connection with related parties		✓
	Significant matters in relation to going concern		~

Appendices

# Appendices

## Appendix A: Action plan

#### **Priority**

High - Significant effect on control system Medium - Effect on control system Low - Best practice

Rec No.	Recommendation	Priority	Management response	Implementation date & responsibility
1	The Superannuation Fund Committee should consider if any amendments are required to the Fund's Statement of Investment Principles to ensure practice adopted is not inconsistent with the principles as stated. e.g. attendance of fund managers at committee meetings.	Medium	Agreed. The Committee's practice is to review its Statement of Investment Principles at least annually and it is next due to consider the SIP at its meeting on 30 August 2013.	30 August 2013, Treasury and Investments Manager
2	The Superannuation Fund Committee minutes should be enhanced to formally record the decisions reached by the committee on any reallocation of investments based on variances reported from agreed benchmarks.	Medium	Agreed. At every meeting the Committee receives a Fund Asset Allocation report from the Head of Financial Services. The minutes of future meetings will record the Committee's discussions and any decision made regarding the asset allocation.	Immediate, Head of Financial Services
3	As part of its year end closedown plan, the Fund should review the correlation between changes in member numbers and movements in contributions and benefits to provide assurance over the reasonableness of both sets of figures.	Low	Agreed.	Year end 31 March 2014. Treasury and Investments Manager / Pensions Manager

# Appendix B: Audit opinion

#### We anticipate that we will provide the Fund with an unmodified audit report

#### INDEPENDENT AUDITOR'S REPORT TO THE MEMBERS OF KENT COUNTY COUNCIL

#### Opinion on the pension fund financial statements

We have audited the pension fund financial statements of Kent County Council for the year ended 31 March 2013 under the Audit Commission Act 1998. The pension fund financial statements comprise the Fund Account, the Net Assets Statement and the related notes. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2012/13.

This report is made solely to the members of Kent County Council in accordance with Part II of the Audit Commission Act 1998 and for no other purpose, as set out in paragraph 48 of the Statement of Responsibilities of Auditors and Audited Bodies published by the Audit Commission in March 2010. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Authority and the Authority's Members as a body, for our audit work, for this report, or for the opinions we have formed.

#### Respective responsibilities of the Corporate Director of Finance and Procurement and auditor

As explained more fully in the Statement of the Corporate Director of Finance and Procurement Responsibilities, the Corporate Director of Finance and Procurement is responsible for the preparation of the Authority's Statement of Accounts, which includes the pension fund financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom, and for being satisfied that they give a true and fair view. Our responsibility is to audit and express an opinion on the financial statements in accordance with applicable law and International Standards on Auditing (UK and Ireland). Those standards require us to comply with the Auditing Practices Board's Ethical Standards for Auditors.

#### Scope of the audit of the financial statements

An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of: whether the accounting policies are appropriate to the fund's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the Corporate Director of Finance and Procurement; and the overall presentation of the financial statements. In addition, we read all the financial and non-financial information in the explanatory foreword to identify material inconsistencies with the audited financial statements. If we become aware of any apparent material misstatements or inconsistencies we consider the implications for our report.

#### Opinion on other matters

In our opinion, the information given in the explanatory foreword for the financial year for which the financial statements are prepared is consistent with the financial statements.

#### **Opinion on financial statements**

In our opinion the pension fund's financial statements:

give a true and fair view of the financial transactions of the pension fund during the year ended 31 March 2013 and the amount and disposition of the fund's assets and liabilities as at 31 March 2013, and have been properly prepared in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2012/13.

Paul Creasey Director for and on behalf of Grant Thornton UK LLP, Appointed Auditor

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24 July 2013



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